# The growing number and size of towns/cities in India: Emerging issues from 2011 census data

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### **Abstract:**

India is urbanizing rapidly and about 377 million people live in 7935 towns/cities(census, 2011) across the country which constitutes about 31.2 % of the total population. The number of towns has significantly increased from 5161 in 2001 to 7935 in 2011. During the fifties and sixties of the twentieth century, the country experienced rapid growth of its urban population. But during the last few decadesIndia has experienced urban deceleration. The country has experienced a noticeable slowing down of the rate of urbanization and urban growth in the past two decades(1981-1991 and 1991-2001). But there has been an urban turn around in 2011 which reported an acceleration of urbanization. For the first time since independence, the absolute increase in urban population exceeded to that of the increase in rural population though 69% of the total population live in rural areas which is highly significant. There is high inequality in the distribution of the urban population by size class categories. About 70% of the total urban population(265 million) live in 468 towns which is also reflected in Gini Index and Lorenz curve. Against this background, the recently released 2011 census data provides an opportunity to explore and analyse this urban turn around.

# **Objectives**

- 1. To study the levels and trends of urbanization in India by size class distribution
- 2. To analyze the tempo(change in the degree of urbanization) of urbanization in India.
- 3. To study the inequality in the distribution of urban population by size class categories.

#### **Data and methods:**

The present study is entirely based on the census data during the period of 1951 to 2011. Various census volumes on rural-urban distribution of population, directory of towns, General population table and cities and other related census volumes have been utilized. Degree and tempo of urbanization have been computed. The tempo or speed of urbanization refers to the change in the degree of urbanization over a specified period of time. It is calculated by using the exponential growth curve.

#### Gini Concentration Index and Lorenz curve:-

One of the dimensions of urbanization process is the concentration of urban population in few urban areas. Concentration refers to the unevenness in the distribution of the urban population. Gini Concentration Index and Lorenz curve are used to measure the inequality in the distribution of urban population. Gini Index measures the proportion of the total area under the diagonal that lies between the diagonal and the Lorenz curve. The higher value of Gini shows the level of concentration is more in the bigger cities than the smaller cities.

$$G_i = [\sum X_i Y_{i+1} - [\sum X_{i+1} Y_i]$$

X<sub>i</sub>= cumulative proportion of urban population

 $Y_{i=}$  cumulative proportion of urban localities

n = number of urban localities.

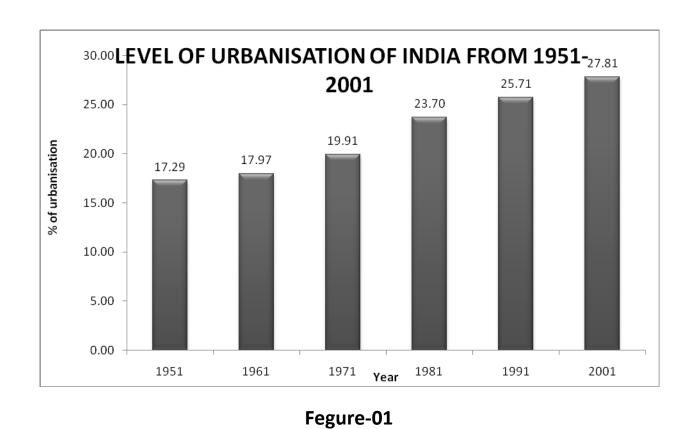


Table – (01) TRENDS IN URBANIZATION IN MAJOR STATES OF INDIA, 1961-2001

|             |       | Percen | t urban |       |       | Rate    | of urbaniza | ition   |         |
|-------------|-------|--------|---------|-------|-------|---------|-------------|---------|---------|
| India/State | 1961  | 1971   | 1981    | 1991  | 2001  | 1961-71 | 1971-81     | 1981-91 | 1991-01 |
| A.P.        | 17.44 | 19.31  | 23.32   | 26.89 | 27.30 | 1.02    | 1.88        | 1.43    | 0.15    |
| Assam       | 7.21  | 8.82   | 9.88    | 11.10 | 12.90 | 2.01    | 1.14        | 1.16    | 1.51    |
| Bihar       | 8.43  | 10.00  | 12.47   | 13.14 | 13.35 | 1.71    | 2.21        | 0.53    | 0.15    |
| Gujarat     | 25.77 | 28.08  | 31.10   | 34.49 | 37.36 | 0.86    | 1.02        | 1.03    | 0.80    |
| Haryana     | 17.23 | 17.67  | 21.88   | 24.63 | 28.92 | 0.25    | 2.14        | 1.18    | 1.61    |
| Himachal P. | 6.34  | 6.99   | 7.61    | 8.69  | 9.80  | 0.98    | 0.86        | 1.32    | 1.20    |
| J & K       | 16.66 | 18.59  | 21.05   | 23.83 | 24.81 | 1.10    | 1.24        | 1.24    | 0.40    |
| Karnataka   | 22.33 | 24.31  | 28.89   | 30.92 | 33.99 | 0.85    | 1.73        | 0.68    | 0.94    |
| Kerala      | 15.11 | 16.24  | 18.74   | 26.39 | 25.96 | 0.72    | 1.44        | 3.42    | -0.16   |
| M.P.        | 14.29 | 16.29  | 20.29   | 23.18 | 24.82 | 1.31    | 2.20        | 1.33    | 0.69    |
| Maharashtra | 28.22 | 31.17  | 35.03   | 38.69 | 42.43 | 0.99    | 1.17        | 0.99    | 0.92    |
| Orissa      | 6.32  | 8.41   | 11.79   | 13.38 | 14.99 | 2.85    | 3.38        | 1.26    | 1.14    |
| Punjab      | 23.06 | 23.73  | 27.68   | 29.55 | 33.92 | 0.29    | 1.54        | 0.65    | 1.38    |
| Rajasthan   | 16.28 | 17.63  | 21.05   | 22.88 | 23.39 | 0.80    | 1.77        | 0.83    | 0.22    |
| Tamil Nadu  | 26.69 | 30.26  | 32.95   | 34.15 | 44.04 | 1.25    | 0.85        | 0.36    | 2.54    |
| U.P.        | 12.85 | 14.02  | 17.95   | 19.84 | 21.02 | 0.87    | 2.47        | 1.00    | 0.58    |
| W.B.        | 24.45 | 24.75  | 26.47   | 27.48 | 27.97 | 0.12    | 0.67        | 0.37    | 0.18    |

| PROJECTED LEVEL OF URBANIZATION IN DIFFIRENT REGION OF INDIA |      |      |      |      |      |      |
|--|------|------|------|------|------|------|
| Table-03   | 2001 | 2006 | 2011 | 2016 | 2021 | 2026 |
|  |      |      |      |      |      |      |

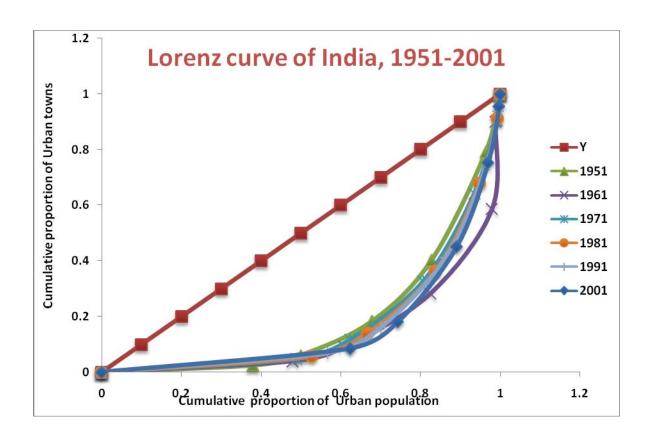
| Table-03              | 2001           | 2006           | 2011           | 2016           | 2021           | 2026           |
|-----------------------|----------------|----------------|----------------|----------------|----------------|----------------|
|                       | % Ur.          |
| INDIA                 | 27.82          | 28.90          | 30.02          | 31.15          | 32.29          | 33.44          |
| NORTH                 | 32.57          | 24.74          | 35.61          | 37.27          | 39.00          | 40.82          |
| Delhi                 | 93.18          | 94.41          | 95.43          | 96.28          | 96.97          | 97.53          |
| Haryana               | 28.92          | 31.23          | 33.63          | 36.13          | 38.70          | 41.33          |
| H.P.                  | 9.81           | 1.04           | 11.04          | 11.71          | 12.43          | 13.17          |
| J & K                 | 24.81          | 25.80          | 26.82          | 27.87          | 28.93          | 30.02          |
| Punjab                | 33.92          | 36.22          | 38.59          | 41.01          | 43.48          | 45.98          |
| Rajasthan             | 23.38          | 23.64          | 23.91          | 24.17          | 24.43          | 24.70          |
| Uttaranchal           | 25.67          | 26.99          | 28.36          | 29.77          | 31.22          | 32.70          |
| CENTRAL               | 22.11          | 22.77          | 23.43          | 24.11          | 24.80          | 25.51          |
| Chhattisgarh          | 20.09          | 21.55          | 23.09          | 24.70          | 26.38          | 28.14          |
| M.P.                  | 26.46          | 27.07          | 27.68          | 28.30          | 28.94          | 29.58          |
| U.P.                  | 20.78          | 21.36          | 21.95          | 22.55          | 23.16          | 23.78          |
| EAST                  | 18.78          | 19.01          | 19.25          | 19.51          | 19.81          | 20.12          |
| Jharkhand             | 22.24          | 22.76          | 23.29          | 23.83          | 24.37          | 24.93          |
| Bihar                 | 10.46          | 10.49          | 10.52          | 10.55          | 10.58          | 10.61          |
| Orissa                | 14.99          | 15.86          | 16.77          | 17.71          | 18.71          | 19.74          |
| W.B.                  | 27.97          | 28.22          | 28.48          | 28.74          | 29.00          | 29.26          |
| NARTH EAST            | 15.66          | 16.61          | 17.64          | 18.75          | 19.93          | 21.17          |
| Arunachal P.<br>Assam | 20.77<br>12.90 | 25.92<br>13.89 | 31.91<br>14.95 | 38.61<br>16.08 | 45.69<br>17.27 | 52.99<br>18.54 |
| Manipur               | 26.58          | 26.13          | 25.64          | 25.19          | 24.75          | 24.30          |
| Meghalaya             | 19.58          | 20.13          | 20.64          | 21.17          | 21.72          | 22.32          |
| Mizoram               | 49.61          | 51.37          | 53.19          | 54.94          | 56.72          | 58.42          |
| Nagaland              | 17.24          | 17.23          | 17.25          | 17.31          | 17.36          | 17.38          |
| Sikkim                | 11.09          | 12.15          | 13.56          | 14.84          | 16.20          | 17.91          |
| Tripura               | 17.07          | 17.99          | 18.97          | 19.99          | 21.07          | 22.17          |
| WEST                  | 40.77          | 42.55          | 44.36          | 46.18          | 48.02          | 49.84          |
| Goa                   | 49.78          | 54.16          | 58.52          | 62.77          | 66.80          | 70.64          |
| Gujarat               | 37.36          | 38.83          | 40.33          | 41.85          | 43.38          | 44.92          |
| Maharashtra           | 42.43          | 44.33          | 46.25          | 48.17          | 50.11          | 52.04          |
| SOUTH                 | 33.37          | 35.20          | 37.02          | 38.80          | 40.51          | 42.14          |
| A.P.                  | 27.30          | 27.51          | 27.72          | 27.93          | 28.14          | 28.35          |
| Karnataka             | 33.99          | 35.57          | 37.19          | 38.84          | 40.51          | 42.21          |
| Kerala                | 25.96          | 25.75          | 25.54          | 25.32          | 25.11          | 24.90          |
| Tamil Nadu            | 44.04          | 49.23          | 54.43          | 59.53          | 64.44          | 69.06          |

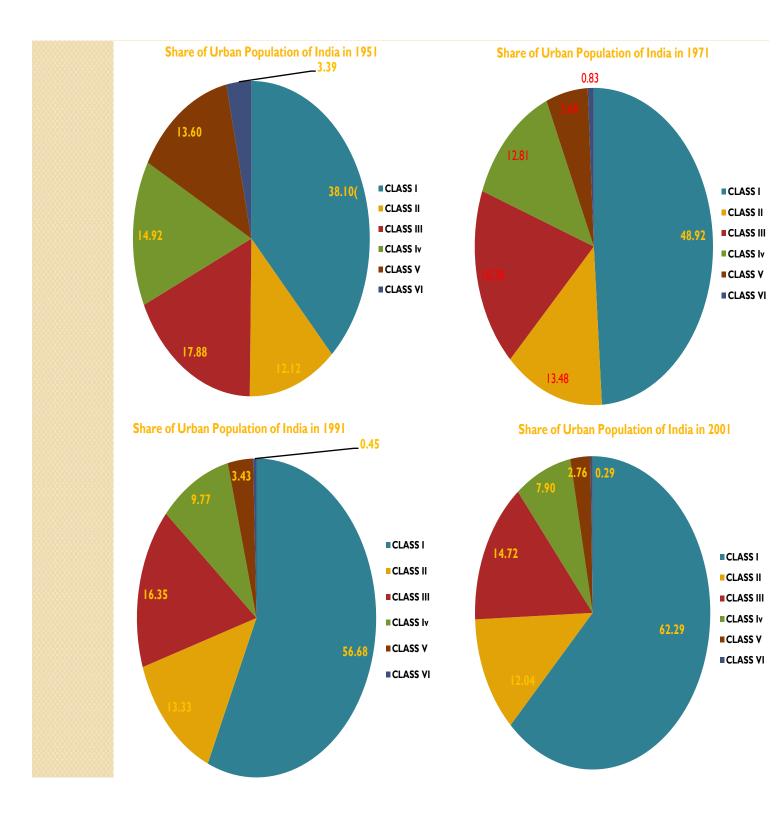
# Size and Class wise Urban Population Distribution in India, 1951-2001

| INDIA     | 1951                    |                            | 1961                    |                                     | 1971                    |                            | 1981                    |                                     | 1991                    |                                     | 2001                    |                            |
|-----------|-------------------------|----------------------------|-------------------------|-------------------------------------|-------------------------|----------------------------|-------------------------|-------------------------------------|-------------------------|-------------------------------------|-------------------------|----------------------------|
| SIZE OF   | No. of<br>City/T<br>own | Share of urban populati on | No. of<br>City/T<br>own | Share of<br>urban<br>populati<br>on | No. of<br>City/To<br>wn | Share of urban populati on | No. of<br>City/T<br>own | Share of<br>urban<br>populatio<br>n | No. of<br>City/To<br>wn | Share of<br>urban<br>populati<br>on | No. of<br>City/To<br>wn | Share of urban populatio n |
| CLASS I   | 74                      | 38.10                      | 107                     | 47.97                               | 151                     | 48.92                      | 226                     | 52.66                               | 322                     | 56.68                               | 441                     | 62.29                      |
| CLASS II  | 111                     | 12.12                      | 139                     | 13.01                               | 219                     | 13.48                      | 325                     | 13.98                               | 421                     | 13.33                               | 496                     | 12.04                      |
| CLASS III | 375                     | 17.88                      | 518                     | 21.51                               | 652                     | 18.28                      | 883                     | 17.04                               | 1161                    | 16.35                               | 1387                    | 14.72                      |
| CLASS Iv  | 670                     | 14.92                      | 820                     | 15.43                               | 988                     | 12.81                      | 1247                    | 11.21                               | 1451                    | 9.77                                | 1564                    | 7.90                       |
| CLASS V   | 1189                    | 13.60                      | 847                     | 0.87                                | 820                     | 5.68                       | 920                     | 4.40                                | 971                     | 3.43                                | 1042                    | 2.76                       |
| CLASS VI  | 638                     | 3.39                       | 268                     | 1.22                                | 296                     | 0.83                       | 348                     | 0.72                                | 289                     | 0.45                                | 231                     | 0.29                       |
| Total     | 03057                   | 100.00                     | 02699                   | 100.00                              | 3126                    | 100.00                     | 3949                    | 100.00                              | 4615                    | 100.00                              | 5161                    | 100.00                     |

# Gini concentration Index (Z)

| Year/Name | 1951 | 1961 | 1971 | 1981 | 1991 | 2001 |
|-----------|------|------|------|------|------|------|
| India     | 0.62 | 0.71 | 0.64 | 0.66 | 0.66 | 0.67 |
| Andhra P. | 0.58 | 0.56 | 0.58 | 0.58 | 0.57 | 0.56 |
| KERALA    | 0.55 | 0.47 | 0.53 | 0.55 | 0.45 | 0.54 |
| KARNATAKA | 0.58 | 0.60 | 0.61 | 0.62 | 0.68 | 0.66 |
| TAMIL N.  | 0.58 | 0.60 | 0.66 | 0.67 | 0.68 | 0.67 |





| PROJ | PROJECTED URBAN POPULATION OF SOUTHERN STATE, 2001-<br>2026 |           |        |         |          |  |  |
|------|---|-----------|--------|---------|----------|--|--|
| Year | India   | Andhra P. | Kerala | Karnat. | Tamil N. |  |  |
| 2001 | 27.82   | 27.31     | 25.96  | 33.99   | 44.04    |  |  |
| 2006 | 28.90   | 27.51     | 25.75  | 35.57   | 49.23    |  |  |
| 2011 | 30.02   | 27.72     | 25.54  | 37.19   | 54.43    |  |  |
| 2016 | 31.15   | 27.93     | 25.32  | 38.84   | 59.53    |  |  |
| 2021 | 32.29   | 28.14     | 25.11  | 40.51   | 64.44    |  |  |
| 2026 | 33.44   | 28.35     | 24.90  | 42.21   | 69.06    |  |  |

| PROJECTED FIV | PROJECTED FIVE YEAR GROWTH RATE IN DIFFERENT REGION OF INDIA, 1951- |         |                |                |         |  |  |
|---------------|---|---------|----------------|----------------|---------|--|--|
|               | 2026  |         |                |                |         |  |  |
| Name          | 2001 to   | 2006 to | <b>2011</b> to | <b>2016 to</b> | 2021 to |  |  |
|               | 2006  | 2011    | 2016           | 2011           | 2026    |  |  |
| INDIA         | 10.98   | 10.21   | 9.44           | 8.64           | 7.57    |  |  |
| NORTH         | 12.87   | 12.08   | 11.38          | 10.61          | 9.70    |  |  |
| CENTRAL       | 11.76   | 11.00   | 10.25          | 9.34           | 8.10    |  |  |
| EAST          | 8.16  | 7.06    | 6.48           | 5.92           | 5.03    |  |  |
| NORTH EAST    | 12.02   | 11.60   | 11.28          | 10.58          | 9.64    |  |  |
| WEST          | 11.53   | 10.82   | 9.89           | 9.04           | 8.08    |  |  |
| SOUTH         | 10.05   | 9.08    | 8.19           | 7.14           | 6.10    |  |  |

| PROJECTED FIVE YEAR GROWTH RATE IN SOUTHERN STATES, 2001-2026 |         |         |         |         |         |
|---|---------|---------|---------|---------|---------|
| Name  | 2001 to | 2006 to | 2011 to | 2016 to | 2021 to |
|   | 2006    | 2011    | 2016    | 2021    | 2026    |
| India   | 10.98   | 10.21   | 9.44    | 8.64    | 7.57    |
| Andhra P.   | 6.29    | 5.46    | 4.82    | 4.20    | 3.41    |
| Karnataka   | 10.24   | 9.44    | 8.78    | 7.79    | 7.01    |
| Kerala  | 3.48    | 2.96    | 2.31    | 1.62    | 1.01    |
| Tamil Nadu  | 14.28   | 12.65   | 11.15   | 9.53    | 7.98    |

# Data Highlights- 2011 census

# **Population (in Crore)**

|       | 2001  | 2011  | Difference |
|-------|-------|-------|------------|
| India | 102.9 | 121.0 | 18.1       |
| Rural | 74.3  | 83.3  | 9.0        |
| Urban | 28.6  | 37.7  | 9.1        |

- For the first time since Independence, the absolute increase in population is more in urban areas that in rural areas
- Rural Urban distribution: 68.84% & 31.16%
- Level of urbanization increased from 27.81% in 2001 Census to 31.16% in 2011 Census
- The proportion of rural population declined from 72.19% to 68.84%

# **Growth Rate of Population (in %)**

### 1991-2001 2001-2011 Difference

| India | 21.5 | 17.6 | -3.9 |
|-------|------|------|------|
| Rural | 18.1 | 12.2 | -5.9 |
| Urban | 31.5 | 31.8 | +0.3 |

The slowing down of the overall growth rate of population is due to the sharp decline in the growth rate in rural areas, while the growth rate in urban areas remains almost the same.

# **Growth Rate of Population (in %)**

|         | 1991-2001 | 2001-2011 | Difference |
|---------|-----------|-----------|------------|
| EAG     | 25.0      | 20.9      | -4.1       |
| Rural   | 23.5      | 18.7      | -4.8       |
| Urban   | 31.6      | 29.9      | -1.7       |
| Non EAG | 18.9      | 15.0      | -3.9       |
| Rural   | 13.2      | 5.7       | -7.5       |
| Urban   | 31.5      | 32.7      | +1.2       |

Though the growth rate of population in rural areas of EAG(Empowered Action Group, States) is nearly 3 times that in rural areas in non EAG States, it is for the first time that significant fall of growth rate is seen in the rural areas of EAG States

# Population by Rural Urban Residence – India - 2011

### **Persons:**

• Total: 1,210,193,422

• Rural: 833,087,662

• Urban: 377,105,760

### **Rural Urban Distribution**

## Persons (in %):

• Total: 100.0 %

• Rural: 68.84 %

• Urban: 31.16 %

### Number of UAs/Towns and Out Growths(OGs)

| Type of Towns/UAs/OGs | Number of towns 2011 | Number of towns 2001 |
|-----------------------|----------------------|----------------------|
| Towns                 | 7,935                | 5,161                |
| Statutory Towns       | 4,041                | 3,799                |
| Census Towns          | 3,894                | 1,362                |
| Urban Agglo.          | 475                  | 384                  |
| Out Growths           | 981                  | 962                  |

### Number of UAs/Towns and Out Growths (OGs):

At the Census 2011 there are 7,935 towns in the country. The number of towns has increased by 2,774 since last Census. Many of these towns are part of UAs and the rest are independent towns. The total number of Urban agglomerations/Towns, which constitutes the urban frame, is 6166 in the country.

### **Population of UAs/Towns:**

- 1. The total urban population in the country as per Census 2011 is more than 377 million constituting 31.16% of the total population.
- 2. Class I UAs/Towns: The UAs/Towns are grouped on the basis their population in Census. The UAs/Towns which have at least 1,00,000 persons as population are categorised as Class I UA/Town. At the Census 2011, there are 468 such UAs/Towns. The corresponding number in Census 2001 was 394.
- 3. 264.9 million persons, constituting 70% of the total urban population, live in these Class I UAs/Towns. The proportion has increased considerable over the last Census. In the remaining classes of towns the growth has been nominal.
- 4. *Million Plus UAs/Towns: Out of 468 UAs/Towns belonging to Class I category, 53* UAs/Towns each has a population of one million or above each. Known as Million Plus UAs/Cities, these are the major urban centres in the country. 160.7 million persons (or 42.6% of the urban population) live in these Million Plus UAs/Cities.18 new UAs/Towns have been added to this list since the last Census.

### 5. Mega Cities:

Among the Million Plus UAs/Cities, there are three very large UAs with more than 10 million persons in the country, known as Mega Cities. These are Greater Mumbai UA (18.4 million), Delhi UA (16.3 million) and Kolkata UA (14.1million). The largest UA in the country is Greater Mumbai UA followed by Delhi UA. Kolkata UA which held the second rank in Census 2001 has been replaced by Delhi UA. The growth in population in the Mega Cities has slowed down considerably during the last decade. Greater Mumbai UA, which had witnessed 30.47% growth in population during 1991-2001 has recorded 12.05% during 2001-2011. Similarly Delhi UA (from 52.24% to 26.69% in 2001-2011) and Kolkata UA (from 19.60% to 6.87% in 2001-2011) have also slowed down considerably.

# Proportion of urban population in different states of India. 2011

| Name of state     | Projected urban, 2011(%) | Census figure, 2011(° 6) | Difference(°o)     |
|-------------------|--------------------------|--------------------------|--------------------|
|                   |                          |                          | (census projected) |
| India             | 30.02                    | 31.16                    | +1-14              |
| Delhi             | 95.43                    | 97.50                    | i 2.0 T            |
| Haryana           | 33.63                    | 3-1 =0                   | :1.16              |
| Himachal Pradesh  | 11.04                    | 10.04                    | -141               |
| Jammu & Kashmir   | 26.82                    | 27.21                    | +0.39              |
| Punjab            | 38.59                    | 37.49                    | -] ]0              |
| Rajasthan         | 23.91                    | 2.189                    | 10.98              |
| Uttarakhand       | 28.36                    | 30.55                    | 42.10              |
| Chhattisgarh      | 23.09                    | 23.34                    | 10/25              |
| Madhya Pradesh    | 27.68                    | 21 63                    | -0.05              |
| Uttar Pradesh     | 21.95                    | 22.28                    | 10/33              |
| Jharkhand         | 23.29                    | 24.95                    | ÷1)                |
| Bihar             | 10.52                    | 11.30                    | 60 TS              |
| Odisha            | 16.77                    | 16.68                    | -41-419            |
| West Bengal       | 28.48                    | 31.89                    | +3.41              |
| Arunachal Pradesh | 31.91                    | 22 67                    | 9/24               |
| Assam             | 14.95                    | 1408                     | -0.8_              |
| Manipur           | 25.64                    | 30.21                    | +4.57              |
| Meghalaya         | 20.64                    | 20.08                    | -0.56              |
| Mizoram           | 53.19                    | 51.51                    | -1 68              |
| Nagaland          | 17.25                    | 28.97                    | ±11 72             |
| Sikkim            | 13.56                    | 24.97                    | ÷11 41             |
| Tripura           | 18.97                    | 26.18                    | +7.21              |
| Goa               | 58.52                    | 62.17                    | ±3.65              |
| Gujarat           | 40.33                    | 42.58                    | 12.25              |
| Maharashtra       | 46.25                    | 45.23                    | -1.402             |
| Andhra Pradesh    | 27.72                    | 33.49                    | 45.77              |
| Karnataka         | 37.19                    | 38.57                    | ±1.38              |
| Kerala            | 25.54                    | 15                       | +22.18             |
| Tamil Nadu        | 54.43                    | 48 45                    | <b>-5.98</b>       |